# energizeeastside



# **November 2014 Public Communications Summary**

1/6/15

MORE

The following is a summary of feedback received by Puget Sound Energy (PSE) between Nov. 1 and Nov. 30, 2014 regarding the Energize Eastside project. During this period the project received 76 communications from the public. The communications were submitted via the project email address, the project voicemail, paper comment forms or the project website. Communications address a range of topics and often discuss more than one topic, segment and/or route. Therefore, many communications are categorized and discussed under multiple topics.

# Feedback Frequency by Topic

The following table indicates the frequency with which various topics were discussed (total) and where a specific segment(s) or route(s) was mentioned when discussing this topic.\* In November 2014, 28 comments mentioned specific segments or route options.

Table and map colors increase in intensity from yellow to red based on the frequency of occurrence.

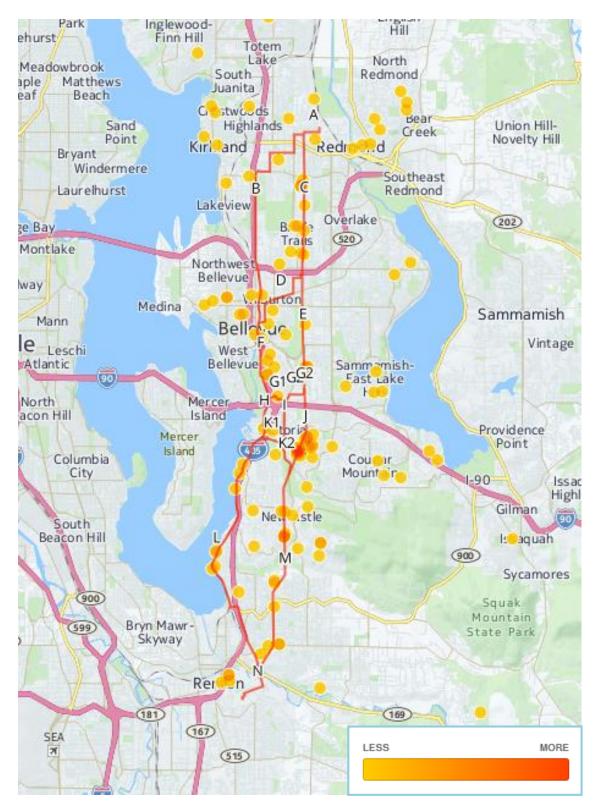
LESS

		Segments											Route options				
Topic Total by	Total	В	E	F	G1	G2	Н	I	J	K1	K2	L	N	Ash	Oak	Redwood	Willow
segment/route	76	1	1	2	1	1	4	2	4	2	2	3	1	8	7	7	13
Route segments/options	28	1	1	2	1	1	4	2	4	2	2	3	1	8	7	7	13
Project need	19													2	1		2
Cost	15						1	1	2	1	1			2	1	1	3
Community character	14						2	1	1					1		1	3
Alternative technology	13							1	1	1	1			1	1		
Underground	13						2	1	3	1	1					2	2
Visual	10						1	1	2	1	1					1	2
Safety	9						2	2	2	1	1					1	2
Property value impacts	9						1	1	2	1	1			1		1	2
Health	6							1	1	1	1						
Design structure type/appearance	5																
Geology/soils/steep slopes	4						3	1	2							2	2
Vegetation	4						3	1	2							2	3
EMF	3							1	1	1	1						

\*Segments or routes that were not specifically mentioned in a communication are not included in this table. The four route options in the table are also included in the Community Advisory Group's preliminary route recommendation. Please note that communications often reference more than one topic and/or segment. As a result, totaling columns or rows will produce results that exceed the total number of communications received.

# Feedback Frequency by Address

The following map indicates the frequency of communications based on the addresses of individuals and organizations providing communications during this period.



# **Summary of Most Frequent Topics**

Below is a summary of the topics (in order from most to least common) with key examples provided of the comments or questions received and a response from PSE. Communication excerpts are verbatim (including typographical errors) and reflect feedback from individuals who have contacted PSE about the Energize Eastside project. Please note that many communications received are statements and not questions. PSE makes every effort to respond to questions individually and has included general responses below by topic; general statements of fact or opinion do not typically receive detailed responses.

Multiple communication topics may be referenced in the same or an individual communication. Where appropriate, those topics have been combined in the summaries below.

The inclusion of the excerpts is to maintain a record of the information and feedback received by PSE and is not a reflection of PSE's concurrence or disagreement with any statements in whole or in part. The communications summary reflects PSE's public outreach process to assist the Community Advisory Group in gathering feedback and was used to inform a recommendation about route selection. PSE will continue to share these communications summaries with the community.

# **Route segments/options**

Feedback has been received regarding which specific routes or segments should or should not be chosen for the new transmission lines, particularly about the four route options included in the Community Advisory Group's preliminary route recommendation.

#### Excerpts:

- I definitely do not think the ASH solution makes any sense at all -- it appears to follow the railroad tracks which would detract from future hiking and other trail uses on that corridor.
- I like any of the three options: Ash, Redwood and Oak.
- I strongly oppose PSE's proposed locations of 230 kV lines in the "J", "I", "K1" and "K2" alternatives.
- I would suggest dropping Willow.
- Willow seems to be the most logical option, and just follows existing utility corridors and is the most direct, therefore the least intrusive in combination with co-location in existing corridors.

#### Puget Sound Energy Response:

Upgrading an existing transmission system in a dense urban and suburban area poses unique challenges, and there is no route option that completely avoids effects to Eastside communities. As a result, PSE is committed to engaging the community to better understand and address those challenges.

We collected public feedback on which combination of route segments best serves the Eastside's needs. PSE will analyze all we have learned in the past year, complete our due diligence and make an announcement about routing in early 2015. Once PSE makes an announcement about routing, the project will move forward with design, environmental review and permitting.

To view the route options included in the Community Advisory Group's route recommendation, please visit the online <u>interactive project map</u>.

# **Project need**

Comments and questions have been submitted both expressing support and questioning the need for the project.

#### Excerpts:

- Do you really believe our electricity use will increase in spite of all other national studies indicating a reduction in electricity use due to more efficient electrical devices?
- I accept the upgrade is needed.
- I urge you to pay attention to the data that refutes the underlying message about rising energy demands. In fact, that is not true and indicates this work is premature, if necessary at all.
- We also found out that PSE is doing this project to satisfy current and a few decades growth. Longer wouldn't make sense, until and unless PSE knows it will work.
- Your vague "need" diagram does not convince me that the system is near capacity.

## Puget Sound Energy Response:

PSE's existing Eastside electric system was last upgraded in the 1960s. Since the system's last upgrade, the Eastside population has grown from approximately 50,000 to nearly 400,000 people, and this growth trend is expected to continue. Puget Sound Regional Council projections indicate that the Eastside population will grow by more than a third between 2010 and 2040.<sup>1</sup> Not only have Eastside communities grown and prospered, but the way Eastside residents use electricity has changed. Home square footage has increased, requiring more energy for lighting, heating and air conditioning. Additionally, most devices and appliances plugged in today did not exist years ago. Despite improvements in energy efficiency and aggressive conservation efforts, demand for electricity has grown dramatically.

At the same time, this economic growth is straining our region's existing electric system. Growth studies project that demand for reliable power will exceed capacity as early as winter 2017/2018. PSE has essentially outgrown the electric system that serves its communities. Without substantial electric infrastructure upgrades, tens of thousands of residents and businesses will be at risk of more frequent and longer outages.

PSE plans to have portions of Energize Eastside in service in 2017, with the project fully operational by 2018. Increased use of operating procedures (corrective action plans or CAPs) will be needed to deal with peak system conditions until construction is complete. However, this method of operations is temporary and not sustainable; it will not serve as a permanent solution as the Eastside demand continues to grow. If the project is delayed, then PSE would have to implement CAPs to meet demand on a more frequent basis; however, these actions mean up to 60,000 customers are at an increased risk of power outages. The number of customers at risk of a significant outage will increase as demand grows.

Planning to meet our customers' electric loads is a risk-averse venture. PSE is not just solving a peakhour problem that could occur once every few years. The system is already stressed and operating at an elevated level of risk. The Energize Eastside project, combined with continued aggressive conservation, is the only way to alleviate that risk. The risk of building a project ahead of the unavoidable need pales in comparison to the risk of being too late. Electricity is a necessity that is at the foundation of the community's health and welfare, and delaying the project or relying on new, untested technology poses a health and safety risk to our communities.

<sup>&</sup>lt;sup>1</sup> Puget Sound Regional Council 2013 Land Use Baseline: Maintenance Release 1 (MR1), update April 2014.

For more information, please see the <u>Eastside Need</u> page of the Energize Eastside project website as well as the <u>Needs Assessment Report</u>.

# Cost

Questions were submitted about the cost of the project and feedback was provided regarding which route options would be less expensive to build.

#### Excerpts:

- How much is the new transmission line project going to cost in total (planning, meetings, execution and install of lines)?
- I think Ash or Oak are the best viable cost-effective less impact routes.
- Should be the most direct route, least expensive, and least impact to existing businesses and residences.

#### Puget Sound Energy Response:

PSE does not yet know the total cost of the project, but estimates range from \$150 million to \$300 million. Once PSE makes an announcement about routing and the final design and alignment are determined, we will have a better idea of the total cost. In the meantime, PSE has put together <u>data tables</u> containing cost estimates for the various route options under consideration by the Community Advisory Group. The group made their final route recommendation in early December, which included routes Oak and Willow. The estimated cost for Oak is \$176 million and the estimated cost for Willow is \$154 million.

The cost for upgrades or additions to the electric infrastructure are shared by all of PSE's 1.1 million electric customers and paid for over time (unless a more expensive upgrade or addition is made to benefit only a certain area or community, such as undergrounding a line for the purpose of preserving aesthetics). While there are many factors that go into determining the individual customers' monthly bill increase, rough estimates are that it will range from \$1 to \$2 per month for typical residential customers.

# **Community character**

Comments were made about the effect of the project on residential areas and unique neighborhood characteristics.

#### Excerpts:

- Each of the 4 sites run through residential areas of Bellevue; this contradicts the most important criterion for route selection avoiding residential areas.
- Energize Eastside is not considering the number one objection to this project- minimizing the impact on local neighborhoods.
- I do not agree with increasing the size of powerlines nor do I agree with running them through our residential neighborhood in bridle trails.

#### Puget Sound Energy Response:

In an urban area like the Eastside, there are unfortunately no corridors running north/south that completely avoid effects to residential neighborhoods. There is no easy way to connect the substations in Redmond and Renton; there are challenges with each option. PSE knows that it will be bringing changes to any of the neighborhoods where lines are installed. For that reason, PSE and the Energize Eastside team are actively engaging the public to discuss routing, effects, and potential design considerations to

reduce these effects while the company moves forward with this project that is vital to maintaining reliable power for all of the customers in the area.

PSE actively encourages all potentially affected community members to participate in ongoing community events and provide feedback on the various route options. In March and April, PSE hosted a series of sub-area workshops for neighborhoods to provide feedback on the proposed transmission line segments and to discuss the evaluation factors most important to their communities. In April and July the community has had the opportunity to share their questions and comments at question and answer sessions. The public has also had opportunities to participate in online and in-person open houses, as well as online surveys to provide feedback on the possible route options. Read more in the <u>Summer 2014 Open House and Survey Summary</u>, Fall 2014 Open House and Feedback Summary and previous <u>Public</u> <u>Communications Summaries</u>.

PSE will continue the public involvement process for Energize Eastside through future phases of the project, including fieldwork, design, environmental review, permitting, pre-construction and construction.

# Alternative technology

Suggestions have been made regarding ways to address the current need without building transmission lines, while some recommend these options for future upgrades.

# Excerpts:

- I believe most of this money should be spent on subsidizing one of two projects instead: (a) installation of solar panels...OR (b) installation of several large CSP (concentrated solar power) projects in Eastern Washington.
- I oppose an expensive exotic technology solution for now but you should plan on converting to batteries when they become viable and cost effective buffer to peak load mitigation and then remove the poles at that time.
- Pursue alternative 21st Century energy solutions that are better for the environment and that are being adopted by other cities across the country.
- I believe it is time our power utility gets energy smart. Instead of using centuries old electrical power generation and distribution technologies, I would like to see PSE employ distributed solar and wind power generation systems coupled with state-of-the-art energy storage methods.
- While solar power alone does not provide the energy needed during the peak morning and evening hours, its use in conjunction with batteries can perform this function.

#### Puget Sound Energy Response:

Before launching this project, PSE studied several different solutions in addition to building the new overhead transmission lines. Those alternatives included reducing demand through conservation, increasing the capacity of PSE's existing electric transmission lines, generating energy locally, and building new infrastructure. However, these other solutions are not enough to solve the problem of transporting the energy we have to the fastest-growing places and the people who need it.

Through upgraded lighting, appliances and equipment, increased weatherization, and energy-efficient building technologies, PSE customers helped us save enough electricity to power 30,000 homes in 2012. Despite these aggressive conservation initiatives by PSE and its customers over the past few decades, studies show demand is dramatically outpacing supply.

PSE is closely monitoring battery storage technology, and is moving forward with a pilot project in Glacier, Wash. to test the viability of the technology on a small scale. <u>The Glacier battery pilot project</u> will install four batteries, each the size of a semi-tractor trailer, to provide 2 megawatts (MW) of capacity, enough energy to power 150 homes for one day. In contrast, to serve 350,000 customers on the Eastside, we need to add more than 100 MW of capacity just to meet the initial demand. This would require PSE to initially install up to 300 batteries, each the size of a semi-tractor trailer. It would also still require new power lines to distribute electricity from the battery site to our customers.

Furthermore, while battery storage may be a possible solution in certain situations, the technology is not yet mature enough to reliably and cost effectively solve the Eastside's capacity problems. To PSE's knowledge, no utility has used battery storage to replace a power delivery system (i.e. substations and transmission lines). Rather, battery systems primarily have been used as backup storage on the generation system, or to address system voltage or frequency stability issues, and even that technology is still emerging. PSE is unwilling to risk the 24/7 electric reliability of nearly 400,000 customers on unproven technology. To do so would be irresponsible, and result in an unacceptable risk to public health and safety.

PSE reviewed both the planned conservation as well as additional potential demand reduction to meet the growing need. This included programs such as gas conversions and increased incentives for insulation and efficiency improvements in existing residences and businesses. In addition, solar panels and other types of local renewable generation were considered. All of these potential measures combined were unable to meet the need for the projected growth in the Eastside region. After a detailed analysis, PSE determined that a combination of continued conservation and infrastructure upgrades – a new substation and higher capacity transmission lines – is the best way to reliably meet the Eastside's growing energy needs. Find more information in the <u>Eastside Solution Study</u> on the project website.

Many have asked if building the 230 kV transmission line can be avoided by upgrading the existing 115 kV transmission line. PSE has already made as many upgrades as possible to its existing infrastructure to postpone the need for the new 230 kV line. By increasing the voltage from 115 kV to 230 kV, the wires must be placed on taller, sturdier poles due to different clearance and design requirements.

You can read more about the alternatives studied in PSE's <u>Needs Assessment Report</u>, <u>Solutions Report</u>, <u>Non-Wires Solution Analysis</u>, and much more on the <u>Energize Eastside project website</u>.

# Underground

Comments were submitted about undergrounding the lines to protect views, health and property values, while others suggested that undergrounding is not necessary.

# Excerpts:

- Do not put it underground.
- I support the burying of these lines as the only alternative that will protect all our neighborhoods from potential health and safety threats, visual impacts, and loss of property value.
- I would like to see an estimate of the additional cost of undergrounding compared to an estimate of the decrease in property values that would be caused by above ground lines.
- To avoid blocking the views along segment J the lines there should be installed underground. I understand it costs more, but it is unjust to reduce the property values of home owners along Segment J.
- Under ground through neighborhoods is the only environmentally sound decision.

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## Puget Sound Energy Response:

While PSE is able to build underground transmission lines, overhead transmission lines are the first option for standard service due to their reliability and affordability, both of which are important to our customers.

The biggest challenge to underground transmission lines is cost. The construction costs for an overhead transmission line will be about \$3 million to \$4 million per mile, versus \$20 million to \$28 million per mile to construct the line underground. These figures only take engineering and construction costs into consideration, and do not include additional costs such as land acquisition, traffic control, relocation of existing underground facilities that may conflict with an underground transmission line, future increased operation and maintenance costs, or taxes and overhead costs. These additional costs can be very significant – sometimes two to three times the construction costs.

When a transmission line is constructed overhead, project costs are distributed evenly between PSE's 1.1 million customers. If a transmission line were to be constructed underground, PSE can't justify asking customers across its entire service territory to pay the significant cost increases for a local aesthetic benefit. That is why, pursuant to state-approved tariff rules, the local jurisdiction or customer group requesting underground transmission lines must pay the difference between overhead and underground costs.

The tariff is in place to protect all of PSE's customers from substantial bill increases that would result from frequent requests to underground or relocate transmission lines (view the full tariff: <u>Schedule 80</u>, <u>Section</u> <u>34</u>). PSE recognizes some of its customers are in the financial position to pay the substantial increase in rates to underground this project and others, but there are also many low- and fixed-income customers who depend on affordable rates. It is PSE's responsibility to balance the needs of all customers and provide service that is both reliable and affordable. These regulations are founded in fundamental public policy, which hinges on fairness and reasonableness for all customers, regardless of income.

In addition to cost, there are other factors to consider. For example:

- Putting power lines underground can have bigger environmental and neighborhood effects. Undergrounding transmission lines requires extensive vegetation removal, trenching and installation of large (20 feet x 30 feet) access vaults every quarter mile and can be very disruptive to neighborhoods and the environment.
- Because they need additional cooling and insulation, underground transmission lines are typically installed in concrete duct banks, which can extend 5 or more feet below the surface. These require an easement 30 feet to 50 feet wide, which, unlike with overhead lines, must be completely free of trees.
- Underground lines typically take longer to repair, and repairs are more difficult. When an overhead line fails, crews can often repair it within hours. Repair of underground transmission lines can take days and even weeks, depending on the repairs that need to be made.

All of these factors are why PSE is proposing to construct the Energize Eastside project overhead.

Read more in PSE's <u>undergrounding</u> fact sheet.

#### Visual and design structure type/appearance

Concerns have been raised about the visual effect of the transmission lines and poles.

#### Excerpts:

- I am very opposed to routing the line through the Sommerset community and blighting the beautiful view and high property values of the community.
- Stop erecting ugly powerline towers.
- The replacement lines will directly affect the Eastward mountain view from our house due to the substantial height and width of the poles compared to the existing lines.
- The Willow route destroys the view of hundreds of houses and creates a scar throughout my neighborhood.

#### Puget Sound Energy Response:

Delivering a project like Energize Eastside in a dense urban and suburban area is challenging, but PSE is committed to working with the communities involved to minimize effects to the maximum extent practicable.

Aesthetics and views could not be included in the initial route screening effort because there is no publically available data for these factors. However, visual effects will be considered during the environmental review process that will be conducted to comply with the State Environmental Policy Act (SEPA). Additionally, photo simulations have been developed as a part of the ongoing public outreach process. To view the photo simulations, please visit the <u>Energize Eastside Photo Simulations webpage</u>. PSE will not build lattice towers for this project.

The placement or "spotting" of pole structures will be dependent upon factors such as available right of way width, location of access routes, and obstacle avoidance. PSE typically has some flexibility when it comes to where poles are placed on a property. Whenever possible, PSE will work with property owners to identify the option for pole placement with fewer potential effects. In some cases, strategic planting of vegetation, such as trees with larger spreading crowns, can be used to diffuse and mitigate view effects. In turn, the height, loading and overall size of each structure will be greatly affected by location. Additionally, recognized areas of environmental significance will be identified and avoided where practicable.

While PSE has not yet made a routing selection or completed final design, the use of steel monopoles made of galvanized or weathering steel is anticipated. The exact measurements of poles and foundations will not be known until after a final route is selected and detailed design has been completed. The poles are generally estimated to be between 85 feet and 130 feet, with diameters between 3 feet and 7 feet, but they could be taller or shorter depending on specific circumstances. Note that the pole diameter estimate refers to the diameter of the pole itself; if poles require a foundation, the overall footprint of the pole would increase. Pole height will depend on several factors such as topography and obstacles, wire tension, and the distance between poles, which could range from 200 feet to 1,000 feet. In general, taller poles allow for longer distances between them. PSE will be asking for community input on project design, which may include pole height, finish and other design considerations.

### Safety, Geology/soils/steep slopes and Vegetation

Concerns have been noted about the safety of overhead transmission lines, particularly in relation to the Olympic Pipeline and steep slopes along Segment H.

#### Excerpts:

- Cutting down trees in this neighborhood could result in a landslide and would dramatically change the character and safety of the neighborhood.
- Cutting trees along Segment H increases the risk of a mudslide and is simply unacceptable.
- How can you consider putting high voltage along side 60 year old gas lines that have exploded in the past - yes, that is true. You cannot tell us that we will not have another explosion.
- It is very dangerous to build these tall poles in our sloped residential area.

#### Puget Sound Energy Response:

At PSE, safety is always the top priority. Across North America, high-voltage electric transmission lines safely coexist with petroleum product pipelines like the Olympic pipeline.

PSE is also a natural gas company. PSE and its contractors are very familiar with concerns regarding pipeline safety and employ safe construction practices when performing work in the vicinity of pipelines. PSE's experiences and those of other utilities and pipeline companies have demonstrated that power lines can and do safely occupy the same corridor as pipelines.

PSE has a long history of working closely with Olympic. PSE has shared this corridor with Olympic Pipeline for decades and the two companies have a shared interest in the protection and safe operation of the facilities in the corridor. PSE and its contractors are very familiar with pipeline safety concerns and employ safe construction practices when performing work in the vicinity of pipelines. For example, PSE is moving its natural gas pipeline for the Alaskan Way Viaduct construction, and in the past, the Energize Eastside project manager, Leann Kostek, safely managed the construction of new 230 kV lines that crossed the Northwest Pipeline. Additionally, PSE and Olympic are working with Sound Transit to move poles and the pipeline for the East Link project.

As with all of PSE's projects, PSE is committed to minimizing, where practicable, environmental effects that can result from construction, operation and maintenance of electric transmission lines. When effects cannot be avoided, PSE provides appropriate restoration or mitigation.

Throughout the design and construction of the Energize Eastside project, PSE will collaborate with local, state and federal agencies to ensure compliance with all applicable regulations. This includes meeting all local permit requirements and undergoing environmental review pursuant to the State Environmental Policy Act (SEPA). The SEPA process is used to help decision-makers understand a project's potential to cause effects to the natural and built environments.

During construction, each segment will undergo detailed siting of structures to avoid or minimize effects to the extent practicable. PSE will perform a variety of engineering analyses and studies when designing the transmission lines in order to understand the environment where the structures will be located. For the segments that are selected, PSE will perform comprehensive geotechnical evaluations of each corridor, and the design of the new transmission lines will take into account various factors such as soil type and strength, groundwater and other factors.

For trees directly under the transmission lines, PSE's transmission vegetation management program generally requires the removal of trees with a mature height of more than 15 feet. For those bordering the wires, trees will be trimmed or removed to maintain a clearance of 20 feet from the nearest line. In specific cases where terrain conditions allow 20 feet of clearance between the line and the mature height of the tree, species that mature at a height of more than 15 feet may be allowed. More information is available in <u>PSE's tree trimming and maintenance information center</u>.

We will not know about impacts and mitigation until we move into the detailed design phase of the project. Please visit the Energize Eastside <u>Environmental Review</u> webpage for more details.

# Health and Electric and Magnetic Fields

Concerns have been presented about the potential for negative health effects caused by the presence of high voltage transmission lines.

# Excerpts:

- I am concerned regarding the EMGs
- I am well acquainted with the potential health threat for children.
- Proposed powelines would go right over many homes in our neighborhood. What I am most concerned about is exposure to electromagnetic radiation.

# Puget Sound Energy Response:

At PSE, safety is always the top priority. Many customers have questions about electric and magnetic fields (EMF) and the team works to provide access to information on EMF in a few different ways. Specifically, we:

- Follow all applicable federal, state, county and city rules, regulations and standards when constructing power facilities for the safe and reliable delivery of electric service;
- Remain informed about important developments in EMF research from reputable, international and national scientific and public health organizations and agencies that have reviewed the research on EMF; and
- Share accurate and objective information about EMF with PSE's customers.

Over the past 45 years, there have been many scientific studies conducted to determine if EMF from transmission lines (called "power frequency EMF") has any effect on human health. To date, this large body of research does not show that exposure to power frequency EMF causes adverse health effects. For more information, including links to independent reports, please visit the <u>EMF webpage</u> on <u>PSE.com</u>.

Additionally, PSE understands that you, and other local residents, may have more questions about electric and magnetic fields. PSE has hired Drew Thatcher – an independent, board-certified health physicist – to address more specific EMF questions. If you or your neighbors would like to ask questions of Drew, the Energize Eastside team would be happy to connect you with him for more information.